1	Senate Bill No. 575
2	(By Senator McCabe)
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4	[Introduced February 21, 2011; referred to the Committee on
5	Energy, Industry and Mining; and then to the Committee on
6	Finance.]
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11	A BILL to amend the Code of West Virginia, 1931, as amended, by
12	adding thereto a new article, designated §11-13BB-1, §11-13BB-
13	2, §11-13BB-3, §11-13BB-4 and §11-13BB-5; and to amend and
14	reenact §24-2-1j of said code, all relating to the
15	establishment of tax credits against the coal severance tax;
16	payments by taxpayers claiming the credit to utilities
17	providing electric service to energy-intensive industrial
18	consumers at special rates; legislative findings; defining
19	certain terms; setting forth the amount of the tax credits;
20	when the tax credits may be taken; how the tax credits are to
21	be calculated and allocated; how the payments triggered by the
22	tax credits are to be made to utilities; and when the
23	provisions authorizing the tax credit expire.
24	Be it enacted by the Legislature of West Virginia:

That the Code of West Virginia, 1931, as amended, be amended by adding thereto a new article, designated §11-13BB-1, §11-13BB-2,

1 \$11-13BB-3, \$11-13BB-4 and \$11-13BB-5; and that \$24-2-1j of said 2 code be amended and reenacted, all to read as follows:

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CHAPTER 11. TAXATION.
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 4 ARTICLE
 13BB.
 ENERGY
 INTENSIVE
 INDUSTRIAL
 CONSUMERS

 5
 REVITALIZATION TAX CREDIT.

6 §11-13BB-1. Short title.

7 This article may be cited as the "Energy Intensive Industrial8 Consumers Revitalization Tax Credit."

9 §11-13BB-2. Legislative findings and purpose.

10 The Legislature finds that:

11 (a) West Virginia enjoys a competitive economic advantage 12 among the states attributable to relatively low-cost electric power 13 due in considerable measure to an abundance of coal resources, 14 production from which powers electric generation in the state.

15 (b) As a consequence, a number of energy intensive industrial 16 consumers of electric power have located in the state and have 17 provided jobs for its citizens and an increased tax base that 18 contributes to the support of schools, other institutions, and 19 programs that benefit all West Virginians.

20 (c) As the result of competitive disadvantages emanating from 21 outside the state and the current state of the national economy, 22 some energy intensive industrial consumers of electric power have 23 had to cease doing business in the state or are experiencing or may 24 experience strains that could threaten their viability and 25 continued operation.

26 (d) Conversely, coal production in the state is relatively

1 stable and is benefitting from demand from coal purchasers inside 2 the state, outside the state, and outside the country, which demand 3 has increasingly benefitted the state in terms of its coal 4 severance tax revenues.

5 (e) It is in the public interest for the state to assist 6 energy intensive industrial consumers of electric power determined 7 to be in need of special rate assistance pursuant to section one-j, 8 article two, chapter twenty-four of this code, in order to 9 encourage them to locate, to remain in operation, or to resume 10 operation, in West Virginia on a long-term basis, by employing a 11 portion of the coal severance tax revenues to reduce such 12 industrial consumers' electric power costs without imposing an 13 undue burden on electric utilities or their other customers.

(f) In furtherance of its findings, the Legislature's purpose in this article is to create a credit, as provided in section three of this article, against the coal severance tax imposed and levied under the provisions of subsections (a) and (b), section three, article thirteen-a of this chapter, of which the primary ultimate economic beneficiary shall be energy intensive industrial consumers of electric power determined to be in need of special rate assistance pursuant to section one-j, article two, chapter twentyfour of this code.

23 §11-13BB-3. Amounts of credits; Limitations.

Every taxpayer which is a supplier of coal to a West Virginia 25 electric utility providing a special rate to one or more energy 26 intensive industrial consumers of electric power pursuant to

1 section one-j, article two, chapter twenty-four of this code and 2 which is subject to paying a full five percent tax on the privilege 3 of severing coal levied and imposed by subsections (a) and (b), 4 section three, article thirteen-a of this chapter, prior to the 5 application of any other credits against the tax, shall be entitled 6 to a credit against that tax in an amount determined by the Public 7 Service Commission pursuant to section one-j, article two, chapter 8 twenty-four of this code, subject to the following limitations: 9 (a) The total credits available to all taxpayers under this section 10 shall not exceed \$50 million in any calendar year; and (b) the 11 total credits available to any taxpayer in a given calendar year 12 shall not exceed ninety-three percent of that taxpayer's tax 13 liability imposed and levied under subsections (a) and (b) section 14 three, article thirteen-a of this chapter, so as to preserve 15 undiminished the seven percent of total coal severance tax revenues 16 that is apportioned among counties and municipalities pursuant to 17 section six, article thirteen-a of this chapter.

18 §11-13BB-4. Required payments to public utilities.

19 (a) Each person claiming any tax credit pursuant to section 20 three of this article shall, as a condition of receiving that tax 21 credit, make payment equal to ninety-seven percent of the amount of 22 that credit to the public utility providing electric power to the 23 special rate customer whose special rate required the funding 24 generated by that tax credit, as determined by the Public Service 25 Commission pursuant to section one-j, article two, chapter twenty-26 four of this code.

1 (b) Each taxpayer that elects to participate in this tax 2 credit and required payment program shall notify the State Tax 3 Department of the West Virginia Department of Revenue of its 4 election to participate at such time and in such form of 5 notification as is specified by the tax department. The State Tax 6 Department shall provide updated notification to the commission of 7 the identity of taxpayers from which it has received notification 8 of voluntary participation. This information may be provided to 9 the electric utilities by the commission for purpose of 10 calculating, pursuant to subsection (g), section one-j, article 11 two, chapter twenty-four of this code, the allocated share of tax 12 credits that are available to each taxpayer, and payments that are 13 required to be made to the public utility in order to qualify for 14 the tax credit. Payment to the public utility shall be made no 15 later than the time at which that tax against which the credit is 16 taken would have been due and payable to the state under the 17 provisions of section nine, article thirteen-a of this chapter.

18 (c) The three percent differential between a taxpayer's tax 19 credit and its required payment to the public utility is intended 20 as an inducement to the taxpayer to participate in the tax credit 21 and required payment mechanism provided in this article and may be 22 retained by the taxpayer as compensation for the costs of 23 administering such participation.

24 **§11-13BB-5**. Expiration.

The provisions of this article respecting the generation of tax credits for new calendar years shall expire ten years from the

1 effective date of this article.

CHAPTER 24. PUBLIC SERVICE COMMISSION.
 ARTICLE 2. POWERS AND DUTIES OF PUBLIC SERVICE COMMISSION.
 §24-2-1j. Special rates for energy intensive industrial consumers
 of electric power.

6 (a) The Legislature hereby finds that:

7 (1) West Virginia enjoys relatively low cost electric power 8 rates for residential customers, business and industry and these 9 relatively low rates constitute a competitive economic advantage 10 for West Virginia;

11 (2) West Virginia has many energy intensive industrial 12 consumer of electric power, and has the ability to retain its 13 existing energy intensive industrial consumers of electric power 14 and attract additional energy intensive industrial consumers of 15 electric power in the future, through the adoption of policies and 16 the establishment of rates that enhance and preserve the 17 attractiveness of West Virginia as a place for energy intensive 18 industrial consumers to do business;

19 (3) Energy intensive industrial consumers of electric power 20 create jobs, provide a substantial tax base and enhance the 21 productive capacity, competitiveness and economic opportunities of 22 West Virginia and all of its citizens;

(4) Energy intensive industrial consumers of electric power 24 help keep power rates low for all consumers of electric power, 25 including residential customers, by providing a large consumption 26 base over which the cost of producing electric power may be spread

1 from time to time;

2 (5) It is in the best interests of West Virginia, the citizens 3 of West Virginia, electric public utilities in West Virginia, and 4 all consumers of electric power in West Virginia, including 5 residential customers, to encourage the continued development, 6 construction, operation, maintenance and expansion in West Virginia 7 of industrial plants and facilities which are energy intensive 8 consumers of electric power, thereby increasing the creation, 9 preservation and retention of jobs, expanding the tax base, helping 10 keep power rates low for all consumers of electric power, and 11 enhancing the productive capacity, competitiveness and economic 12 opportunities of all citizens of West Virginia; and

13 (6) To encourage the continued development, construction, 14 operation, maintenance and expansion in West Virginia of industrial 15 plants and facilities which are energy intensive consumers of 16 electric power, the commission may establish special rates under 17 this section that in its judgment are necessary or appropriate for 18 the continued, new or expanded operation of energy intensive 19 industrial consumers and that can reasonably be expected to support 20 the long-term operation of energy intensive industrial consumers, 21 and that do not impose an unreasonable burden upon electric public 22 utilities or their other customers.

23 (7) To assist the commission in the exercise of its authority 24 to establish special rates under this section, the Legislature 25 creates in article thirteen-bb, chapter eleven of this code a tax 26 credit mechanism to provide a source of funding to support special

1 rates of which the commission may avail itself in exercising said 2 authority.

3 (b) As used in this section:

4 (1) "Energy intensive industrial consumer" means an industrial 5 facility, plant or enterprise that has a contract demand of at 6 least fifty thousand kilowatts of electric power at its West 7 Virginia facilities under normal operating conditions.

8 (2) "Special rate" means a rate set for an energy intensive 9 industrial consumer pursuant to this section.

(c) In addition to any authority of the commission to allow 10 11 special rates or contracts under any other provision of the code or 12 rule, and in addition to all other factors which the commission may 13 consider in setting rates for consumers of electric power, 14 including, but not limited to the commission's responsibilities 15 under subsection (b), section one, article one of this chapter, and 16 notwithstanding any other provisions of this code to the contrary, setting a special rate the commission may take 17 in into 18 consideration fluctuations in market prices for the goods or 19 products produced by the energy intensive industrial consumer of 20 electric power, or other variables or factors which may be relevant 21 to or affect the continuing vitality of the energy intensive 22 industrial consumer of electric power in dynamic markets. In 23 setting a special rate by reference to fluctuations in market 24 prices for the goods and products produced by an energy intensive 25 industrial consumer of electric power, the commission may establish 26 variable rates including, but not limited to, ceilings and floors

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1 on the special rate, banking or crediting mechanisms, caps, limits 2 or other similar types of safeguards that are intended by the 3 commission, in its reasonable judgment, to provide appropriate 4 flexibility and predictability in the special rate over time, to 5 permit the energy intensive industrial customer the ability to make 6 the capital investments and other commitments necessary to support 7 the continued operation of the facility.

8 (d) An energy intensive industrial consumer wishing to apply 9 for a special rate shall first enter into negotiations with the 10 utility that provides it with electric power, regarding the terms 11 and conditions of a mutually agreeable special rate. If the 12 negotiations result in an agreement between the energy intensive 13 industrial consumer and the utility, the energy intensive 14 industrial consumer and the utility shall make a joint filing with 15 the commission seeking approval of the proposed special rate. If 16 the negotiations are unsuccessful, the energy intensive industrial 17 consumer may file a petition with the commission to consider 18 establishing a special rate. The commission shall have the 19 authority to establish a special rate upon the filing of either a 20 joint filing or a petition pursuant to this section.

21 (e) In order to qualify for a special rate, an energy 22 intensive industrial consumer shall:

(1) Have a contract demand of at least fifty thousand kilowatts of electric power at its West Virginia facilities under normal operating conditions;

26 (2) Create or retain at least twenty-five full time jobs in

1 West Virginia;

2 (3) Have invested not less than \$500,000 in fixed assets,3 including machinery and equipment, in West Virginia;

4 (4) Provide reasonable evidence that due to market conditions 5 in the industry in which the energy intensive industrial consumer 6 operates, or other factors bearing on investment in and operation 7 of the industrial facility or facilities, without the special rate 8 the operation or continued operation of the industrial facility or 9 facilities is threatened or not economically viable under 10 reasonable assumptions and projections regarding the market and the 11 operation of the industrial facility or facilities;

12 (5) Provide reasonable evidence that, with the special rate, 13 the energy intensive industrial consumer intends to operate the 14 industrial facility or facilities in West Virginia for an extended 15 period of time, and that the operation or continued operation of 16 the industrial facility or facilities for an extended period of 17 time appears economically viable, under reasonable assumptions and 18 projections regarding the market in which the energy intensive 19 industrial consumer operates and regarding the operation of the 20 industrial facility or facilities; and

(6) Provide information and data setting forth how the energy intensive industrial consumer meets the qualifications of this section, and how the special rate advances the policy goals set forth in subsection (a) of this section.

25 (f) The commission shall determine whether any excess revenue 26 or revenue shortfall created by a special rate authorized pursuant

1 to this section should be allocated among any other customers of 2 the utility. In making that determination, the commission shall 3 consider all relevant factors, including whether such allocation is 4 just, reasonable, and fairly balances the interests of other 5 customers, the utility, and the customer receiving the special 6 rate.

7 (g) If the commission determines that a special rate for an energy intensive industrial consumer of electric power would create 8 a revenue shortfall which it is not reasonable or equitable to 9 10 allocate among a utility's other customers in its entirety, the 11 commission may consider the availability of tax credits and 12 payments required to be made to public utilities pursuant to 13 article thirteen-bb, chapter eleven of this code to reduce or 14 eliminate a revenue shortfall. The commission shall identify in 15 each proceeding in which it establishes a special rate the amount 16 of any unallocated revenue shortfall in need of funding pursuant to 17 article thirteen-bb, chapter eleven of this code to defray it and 18 shall project the amount of the gross tax credits needed for that 19 purpose after taking into consideration the net amounts of such 20 credits that are required to be paid to utilities pursuant to 21 subsection (a), section four, article thirteen-bb, chapter eleven 22 of this code and the limits specified in section three, article 23 thirteen-bb, chapter eleven of this code. The commission's 24 determination as to the amount of tax credits on which it relies in 25 establishing a given special rate, shall constitute an 26 authorization for each supplier of West Virginia coal to the 1 utility offering that special rate to claim its allocated share of 2 such total amount of tax credits. The allocated share shall be 3 calculated by the affected public utility, subject to the approval 4 of the commission. 5 (h) The commission shall include in the annual report to the 6 Legislature which it makes pursuant to subsection (d), section one, 7 article one of this chapter a report on the tax credits being 8 employed pursuant to article thirteen-bb, chapter eleven of this 9 code to help fund special rates created under this section.

NOTE: The purpose of this bill is to provide a tax credit for electric utilities that provide electric service to energy intensive industrial consumers under a special rate that is approved by the Public Service Commission, of which the primary ultimate economic beneficiary will be the energy intensive industrial consumer. Each taxpayer paying five percent coal severance tax would be entitled to a credit against that tax as determined by the Public Service Commission, in order to provide for a special rate for energy intensive industrial consumers in cases where such special rate would create a revenue shortfall to the electric utility providing such special rate, which would not be reasonable to allocate to other customers of the utility. The taxpayer claiming the tax credit must make equal payment to the electric utility providing the electric service to the energy intensive industrial consumer receiving the special rate. In no event may the amount of the tax credit exceed \$50 million in any year in respect of any individual special rate.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.

Article 13BB is new; therefore, strike-throughs and underscoring have been omitted.